

AMENDED IN SENATE APRIL 14, 2011

**SENATE BILL**

**No. 662**

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**Introduced by Senator DeSaulnier**

February 18, 2011

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~~An act to add Chapter 12.97 (commencing with Section 18986.65) to Part 6 of Division 9 of the Welfare and Institutions Code, relating to public social services. An act to add Section 13084 to the Government Code, relating to public services.~~

LEGISLATIVE COUNSEL'S DIGEST

SB 662, as amended, DeSaulnier. ~~Integrated health and human services program: Contra Costa County. Public services.~~

*Existing law requires counties to administer various public safety programs, including, among others, mental health services for children, substance abuse recovery services, jail services, and fire protection and support services.*

*This bill would authorize the Department of Finance and any county to enter into a contract that would authorize the county to integrate public services, as specified. The bill would require the Legislative Analyst's Office to provide an analysis of any contract entered into pursuant to these provisions, and would require the Legislature to ratify the contract by a enactment of a bill vote. This bill would also require the applicable county board of supervisors to ratify the contract. The bill would provide that a contract would last 10 years, and would require the county to report to the Department of Finance and the Legislature on the progress towards meeting the goals of the contract during the 5th year.*

~~Existing law authorizes Humboldt County, Mendocino County, and Alameda County, and any additional county or counties, as determined~~

by the Secretary of California Health and Human Services, to implement a program for the funding and delivery of services and benefits through an integrated and comprehensive county health and human services system, subject to certain limitations. Existing law separately requires Placer County, with the assistance of the appropriate state departments, to implement a pilot program in the county, upon approval by that county, for the funding and delivery of services and benefits through an integrated and comprehensive county health and human services system.

This bill would require Contra Costa County, with the assistance of the appropriate state departments, to implement a permanent program for the funding and delivery of services and benefits through an integrated and comprehensive county health and human services system, upon approval of the county, as specified. The bill would require the county to evaluate the program and submit the evaluation to the Governor and other designated recipients, no later than 6 months following the 3rd year of the implementation of the program, provided that nonstate funding is available for purposes of the evaluation, as specified.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

- 1     SECTION 1. Section 13084 is added to the Government Code,
- 2     to read:
- 3     13084. (a) The department may enter into a contract with a
- 4     county, whether general law or charter, that would authorize the
- 5     county to integrate public services as provided in this section. A
- 6     contract is not fully executed pursuant to this section until the
- 7     Legislature and the applicable county board of supervisors have
- 8     ratified the contract pursuant to subdivision (d).
- 9     (b) Any contract entered into pursuant to this section shall
- 10    include all of the following:
- 11    (1) A list of statutes and regulations that, in order to achieve
- 12    the goals of the contract, must be waived with respect to the county
- 13    that is a party to the contract and the public services subject to
- 14    the contract.
- 15    (2) A plan to integrate public services shall be cost neutral to
- 16    both the state and the county.

1     (3) *Benchmarks and expected outcomes that the county shall*  
2 *achieve over the life of the contract.*

3     (4) *A list of any regional or intragovernmental agency*  
4 *agreements, including, but not limited to, agreements between two*  
5 *or more counties or joint powers agreements, that the county has*  
6 *made, or intends to make, in order to achieve the goals of the*  
7 *contract.*

8     (5) *A plan submitted by the county that specifies the steps the*  
9 *county intends to take to comply with any applicable federal law.*

10    (c) (1) *Any contract entered into pursuant to this section shall*  
11 *be for a period of not more than 10 years. The county shall, in the*  
12 *fifth year of the contract, submit to the department and the*  
13 *Assembly Committee on Budget and the Senate Committee of*  
14 *Budget and Fiscal Review a statement of the county's progress in*  
15 *achieving the goals of the contract.*

16    (2) *In the ninth year of the contract, the department and the*  
17 *county may negotiate a renewal of the contract that shall comply*  
18 *with the requirements of this section.*

19    (d) *Within 30 days of entering into the contract, the department*  
20 *shall submit the contract to the Legislature and the Legislative*  
21 *Analyst's Office.*

22    (1) *Within 60 days of receipt of the proposed contract, the*  
23 *Legislative Analyst's Office shall issue a report on the policy and*  
24 *fiscal effects of the proposed contract.*

25    (2) *Prior to the contract becoming operative, the Legislature*  
26 *shall enact a bill to ratify the contract. The contract shall not take*  
27 *effect until the Legislature enacts a bill that implements the*  
28 *provisions of the contract, including waiver of any statutes or*  
29 *regulation specified in the contract pursuant to paragraph (1) of*  
30 *subdivision (b).*

31    (3) *Prior to the contract becoming operative, the applicable*  
32 *county board of supervisors shall ratify the contract.*

33    (4) *If the act to ratify the contract is not enacted within one year*  
34 *of the initial date of agreement, the department may, after 60 days*  
35 *submit a new or revised contract to the Legislature and Legislative*  
36 *Analyst's Office.*

37    (e) *For purposes of this section, the term "public services"*  
38 *includes all of the following:*

1 (1) Employing and training public safety officials, including  
2 law enforcement personnel, attorneys assigned to criminal  
3 proceedings, and court security staff.

4 (2) Managing local jails and providing housing, treatment, and  
5 services for, and supervision of, juvenile and adult offenders.

6 (3) Providing fire protection and support services.

7 (4) Preventing child abuse, neglect, or exploitation; providing  
8 services to children who are abused, neglected, or exploited, or  
9 who are at risk of abuse, neglect, or exploitation, and the families  
10 of those children; providing adoption services, providing  
11 transitional housing and other services to emancipated youth and  
12 providing adult protective services.

13 (5) Providing mental health services to children and adults to  
14 reduce failure in school, harm to self or others, homelessness, and  
15 preventable incarceration or institutionalization.

16 (6) Preventing, treating, and providing recovery services for  
17 substance abuse.

18 ~~SECTION 1. Chapter 12.97 (commencing with Section~~  
19 ~~18986.65) is added to Part 6 of Division 9 of the Welfare and~~  
20 ~~Institutions Code, to read:~~

21  
22 ~~CHAPTER 12.97. CONTRA COSTA COUNTY INTEGRATED HEALTH~~  
23 ~~AND HUMAN SERVICES PROGRAM~~  
24

25 ~~18986.65. (a) Contra Costa County, with the assistance of the~~  
26 ~~appropriate state departments, and within the existing resources~~  
27 ~~of those departments, shall implement a program, upon approval~~  
28 ~~of the county, for the funding and delivery of services and benefits~~  
29 ~~through an integrated and comprehensive county health and human~~  
30 ~~services system in accordance with this chapter.~~

31 ~~(b) The Contra Costa County program, in providing services~~  
32 ~~through an integrated system to families and individuals, shall do~~  
33 ~~all of the following:~~

34 ~~(1) Implement and evaluate a universal intake system for those~~  
35 ~~seeking services.~~

36 ~~(2) Implement and evaluate a system whereby a family or~~  
37 ~~individual eligible for more than one service may be provided~~  
38 ~~those services by as few as a single county employee, through an~~  
39 ~~integrated, coordinated service plan.~~

1     ~~(3) Implement and evaluate a system of administration that~~  
2     ~~centralizes the management and support of client services.~~

3     ~~(4) Implement and evaluate a system of reporting and~~  
4     ~~accountability that provides for the combined provision of services~~  
5     ~~as provided for in paragraph (2), without the loss of state or federal~~  
6     ~~funds provided under current law.~~

7     ~~(e) The integrated system may include, but need not be limited~~  
8     ~~to, any of the following services:~~

- 9     ~~(1) Adoption services.~~  
10    ~~(2) Child abuse prevention services.~~  
11    ~~(3) Child welfare services.~~  
12    ~~(4) Delinquency prevention services.~~  
13    ~~(5) Drug and alcohol services.~~  
14    ~~(6) Mental health services.~~  
15    ~~(7) Eligibility determination.~~  
16    ~~(8) Employment and training services.~~  
17    ~~(9) Foster care services.~~  
18    ~~(10) Health services.~~  
19    ~~(11) Public health services.~~  
20    ~~(12) Housing services.~~  
21    ~~(13) Medically indigent program services.~~  
22    ~~(14) All other appropriately identified and targeted services,~~  
23    ~~except for dental care.~~

24    ~~(d) Programs or services shall be included in the program only~~  
25    ~~to the extent that federal funding to either the state or the county~~  
26    ~~will not be reduced as a result of the inclusion of the services in~~  
27    ~~the program. This program shall not generate any increased~~  
28    ~~expenditures from the General Fund.~~

29    ~~(e) The county and the appropriate state departments shall jointly~~  
30    ~~seek federal approval of the program, as may be needed to ensure~~  
31    ~~its funding and allow for the integrated provision of services.~~

32    ~~(f) This chapter shall not authorize the county to discontinue~~  
33    ~~meeting its obligations required by law to provide services, or to~~  
34    ~~reduce its accountability for the provision of these services.~~

35    ~~(g) This chapter shall not authorize the county to reduce its~~  
36    ~~eligibility for state funding for the services included in the program.~~

37    ~~(h) The county shall utilize any state general and county funds~~  
38    ~~that it is legally allocated or entitled to receive. Through the~~  
39    ~~creation of integrated health and social services structures, the~~  
40    ~~county shall maximize federal matching funds.~~

1     ~~(i) The appropriate state departments that are assisting and~~  
2     ~~cooperating in the implementation of the program authorized by~~  
3     ~~this chapter shall be authorized to waive regulations regarding the~~  
4     ~~method of providing services and the method of reporting and~~  
5     ~~accountability, as may be required to meet the goals set forth in~~  
6     ~~subdivision (b).~~

7     ~~18986.66. (a) The county shall evaluate and prepare a final~~  
8     ~~evaluation of the program. The county shall submit its final~~  
9     ~~evaluation to the Governor or the Governor's designee and the~~  
10    ~~appropriate policy committees of the Legislature, no later than six~~  
11    ~~months following the third year of the implementation of the~~  
12    ~~program.~~

13    ~~(b) With the assistance of the appropriate state departments, the~~  
14    ~~county shall seek private funding to provide for the evaluation of~~  
15    ~~the program as required by this section. The evaluation required~~  
16    ~~by this section shall be conducted only if nonstate resources are~~  
17    ~~available for this purpose.~~

18    ~~(c) Pursuant to Section 10231.5 of the Government Code, this~~  
19    ~~section is repealed on January 1, 2016.~~